

Message Text

SECRET

PAGE 01 BONN 04548 01 OF 03 281820 Z

53

ACTION EUR-25

INFO OCT-01 CIAE-00 PM-09 INR-09 L-03 NEA-10 NSAE-00 PA-03

RSC-01 PRS-01 GAC-01 USIA-12 MBFR-03 SAJ-01 IO-12

ADP-00 OIC-04 AEC-11 AECE-00 ACDA-19 OMB-01 TRSE-00

INRE-00 H-02 NSC-10 SS-14 EURE-00 RSR-01 /153 W

----- 045118

P R 281808 Z MAR 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4152

SECDEF WASHDC PRIORITY

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY VIENNA

USMISSION NATO BRUSSELS

USMISSION GENEVA

USDEL SALT

USMISSION BERLIN

USNMR SHAPE BRUSSELS

S E C R E T SECTION 01 OF 03 BONN 04548

VIENNA FOR MBFR; HELSINKI FOR MPT; USNMR SHAPE FOR
POLAD; GENEVA FOR DISTO; USBER ALSO FOR AMBASSADOR.

SECRET

SECRET

PAGE 02 BONN 04548 01 OF 03 281820 Z

E. O. 11652: X- GDS-1

TAGS: PARM, GW, NATO, PFOR

SUBJECT: MBFR: VISIT OF FRG DISARMAMENT COMMISSIONER
TO WASHINGTON

SUMMARY: FRG DISARMAMENT COMMISSIONER ROTH IS INFORM-
ING GERMAN LEADERS THAT THE MAIN MESSAGE FROM HIS
MARCH 21-22 WASHINGTON TALKS IS THE VERY STRONG
PRESSURE FELT BY THE USG TO BEGIN MBFR
NEGOTIATIONS THIS AUTUMN WHICH WILL LEAD TO REDUCTIONS
IN US AND SOVIET STATIONED FORCES IN CENTRAL EUROPE.
WHILE US AND FRG CONTINUE TO DISAGREE ON THE BEST WAY TO
RESOLVE THE PARTICIPATION ISSUE, ROTH SAID BOTH SET
HIGH PRIORITY ON AN EARLY END TO THE MIT; FOR THIS
REASON, THE GERMANS FAVOR SETTING ASIDE THE
STATUS QUEMANPOWER AND OTHER RESOURCE REQUIREMENTS. FAA WOULD
INITIATE SERVICES UPON FMG ACCEPTANCE MOA.

4. IT WILL BE APPRECIATED THAT UNTIL A MORE DETAILED PRO-
GRAM PLAN HAS BEEN DEVELOPED EARLY IN PHASE I, MAGNITUDE
FAA ASSISTANCE REQUIRED AND RELATED COSTS CANNOT BE
ASCERTAINED WITH ANY PRECISION. IN ORDER TO INDICATE
PROBABLE MAXIMUM COST FIGURES FOR PLANNING PURPOSES AT
THIS TIME, DATA BELOW ARE BASED ON HIGH END OF RANGE OF
REQUIREMENTS ESTIMATED FROM FAA ASSISTANCE EXPERIENCE
ELSEWHERE. IN ANY EVENT, REIMBURSEMENT TO FAA WOULD BE
FOR ACTUAL COSTS INCURRED.

5. THE ESTIMATES OUTLINED PARA 7 BELOW AND ONLY A GENERAL
INDICATION OF WORK PROGRAM WILL BE AVAILABLE AND INCLUDED
IN THE MOA AT ITS INCEPTION. AN APPROPRIATE AMENDMENT
ADJUSTING THE ABOVE ELEMENTS OF THE MOA WOULD BE ACCOM-
PLISHED AT THE TIME WHEN THE NECESSARY PROGRAM DATA HAS
BEEN DEVELOPED DURING PHASE I. PARAGRAPHS 6 AND 7 WHICH
FOLLOW, SUMMARIZE ESSENTIALS OF WORK PROGRAM AND COSTS TO
BE EMBODIED INITIALLY IN MOA.

6. PROVISIONAL WORK PROGRAM:

(A) PHASE 1: SIX MONTHS TEMPORARY DUTY ASSIGNMENT
FOUR FAA SPECIALISTS PLUS DCA TO PLAN PROGRAM, INITIATE
URGENT OPERATIONS, AND PREPARE FOR RESIDENT FAA GROUP.

(B) PHASE 2: FOUR YEARS DCA AND GROUP 13 TO 19 RESI-
DENT SPECIALISTS, COMMENCING AS SOON AS POSSIBLE (ABOUT
SIX MONTHS) AFTER COMMENCEMENT PHASE 1, TO EXECUTE AND
EXPAND PROGRAM DEFINED DURING PHASE 1.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 057000

(C) PHASE 3: ONE YEAR TRANSITION TO NIGERIAN NATIONAL MANAGEMENT DURING WHICH FAA PERSONNEL WILL BE REDUCED IN NUMBER AND ASSUME ADVISORY ROLE.

7. COSTS:

(A) PHASE 1: FAA COSTS ESTIMATED DOLS 178,800. IN EVENT FMG DESIRES PROVIDE TRANSPORTATION FROM US TO LAGOS AND RETURN, THE AFOREMENTIONED ESTIMATE WILL BE REDUCED BY APPROXIMATELY DOLS 18,500. FURTHER REDUCED BY APPROXIMATELY DOLS 38,000 SHOULD FMG AGREE PAY DAILY SUBSISTENCE ALLOWANCE DIRECTLY IN LOCAL CURRENCY.

(B) PHASE 2 - FIRST YEAR (DCA AND 13 SPECIALISTS):
FAA COSTS ESTIMATED AT DOLS 1,563,000. THIS ESTIMATE MAY BE REDUCED SHOULD NIGERIAN GOVERNMENT ELECT TO TAKE DIRECT

RESPONSIBILITY FOR PROVIDING THE FOLLOWING ITEMS, SHOWN WITH THEIR ESTIMATED COSTS:

(1) TRANSPORTATION OF RESIDENT FAA EMPLOYEES AND DEPENDENTS US TO LAGOS (DOLS 38,500).

(2) TRANSPORTATION OF TDY SPECIALISTS US TO LAGOS AND RETURN AND DAILY SUBSISTENCE ALLOWANCE EQUIVALENT TO 36 US DOLLARS (DOLS 10,200).

(3) LIVING QUARTERS FOR RESIDENT FAA SPECIALISTS APPROPRIATE TO RANK AND POSITION AND SATISFACTORY TO FAA (DOLS 204,600).

(4) POST, EDUCATION, AND TEMPORARY LIVING ALLOWANCES (DOLS 196,200).

NOTES:

1. EACH AMOUNT INCLUDES RELATED CUSTOMARY FAA 10 PERCENT OVERHEAD CHARGE.

2. ESTIMATES DO NOT PROVIDE FOR COSTS OF OFFICE OPERATIONS, TRANSPORTATION AND TRAVEL FOR PROJECT PURPOSES, ETC., WHICH ARE ASSUMED WILL BE FURNISHED BY FMG.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 057000

3. FAA COST ESTIMATE FIRST YEAR PHASE 2 INCLUDES
QUARTERS PAYMENTS FIRST YEAR OCCUPANCY ONLY. IN EVENT
QUARTERS REQUIRE ADVANCE PAYMENT FOR MORE THAN FIRST YEAR,
SUCH ESTIMATE MUST BE INCREASED PROPORTIONATELY.

4. FAA BILLS WOULD BE RENDERED MONTHLY ON AN ACCRUED
COST BASIS WITH PAYMENT MADE TO THE FAA IN US DOLLAR
CHECK WITHIN THIRTY CALENDAR DAYS FROM RECEIPT OF A BILL.

(C) SUBSEQUENT YEARS OF PROGRAM: ESTIMATED COSTS FOR
SUBSEQUENT YEARS WILL VARY FROM THAT FOR FIRST YEAR PHASE 2
(14 MAN COMPLEMENT) IN APPROXIMATE PROPORTION TO THE NUMBER
OF PERSONNEL ASSIGNED FOR A GIVEN YEAR. BASED ON 19 MAN
COMPLEMENT, THIS WOULD APPROXIMATE DOLS 2.3 MILLION FOR
EACH OF THE 2 ND, 3 RD, AND 4 TH YEAR AND DOLS .8 MILLION FOR
THE 5 TH YEAR.

8. FUNDAMENTAL TO THE FEASIBILITY OF WIDE- SCOPE FAA AS-
SISTANCE OUTLINED IS AN UNDERSTANDING THAT THE FMG IS PRE-
PARED, WITH FAA ASSISTANCE IF NEEDED, TO ADOPT CIVIL AIR
REGULATIONS ALONG THE LINES OF US FEDERAL AIR REGULATIONS.
FAA REQUESTS FMG CONFIRMATION AND EMBASSY RECOMMENDATIONS
AS TO DOCUMENTATION OF FMG COMMITMENT IN THIS REGARD AS

CONDITION TO MOA.

9. FAA ESTIMATES IT COULD FIELD INITIAL SPECIALIST TEAM
WITHIN 30 DAYS AFTER FMG ACCEPTANCE OF MOA. ACCEPTANCE OF
AN FAA DCA CANDIDATE IS LIKELY TO CONTROL THE ONSET OF TEAM
ACTIVITIES IN- COUNTRY, HOWEVER.

10. FAA EXPECTS FORWARD MOA PROPOSAL AS OUTLINED APPROX-
IMATELY 30 MARCH. ROGERS

LIMITED OFFICIAL USE

ADP000
SECRET

PAGE 01 BONN 04548 02 OF 03 281825 Z

53
ACTION EUR-25

INFO OCT-01 EURE-00 CIAE-00 PM-09 INR-09 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 MBFR-03

SAJ-01 IO-12 ADP-00 OIC-04 AEC-11 AECE-00 ACDA-19

OMB-01 TRSE-00 INRE-00 H-02 NSC-10 SS-14 RSR-01 /153 W

----- 045138

P R 281808 Z MAR 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4153

SECDEF WASHDC PRIORITY

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY VIENNA

USMISSION NATO BRUSSELS

USMISSION GENEVA

USDEL SALT

USMISSION BERLIN

USNMR SHAPE BRUSSELS

S E C R E T SECTION 02 OF 03 BONN 04548

FOR THE PREPARATION OF WESTERN POSITIONS IN THE

SECRET

SECRET

PAGE 02 BONN 04548 02 OF 03 281825 Z

AUTUMN NEGOTIATIONS. FOR THESE REASONS, ROTH SAID HE HAD FAVORED TRIMMING THE "UNDULY LENGTHY" WESTERN AGENDA PROPOSALS; HE HAD THE IMPRESSION THAT MANY US OFFICIALS TENDED TO AGREE.

3. PARTICIPATION: ON HUNGARIAN PARTICIPATION, ROTH SAID HE AGAIN ARGUED FOR SEVERING THE TIE BETWEEN THE FORM OF PARTICIPATION AND STATUS, THE LATTER BEING A MATTER TO BE DETERMINED ONLY IN THE EVENTUAL MBFR AGREEMENT OR AGREEMENTS; ROTH HAD TOLD ALL HIS INTERLOCUTORS NOT TO CONFUSE THIS POSITION BY TERMING IT "EQUAL STATUS". ROTH SAID

HE WAS SURPRISED BY THE VIGOROUS PENTAGON ARGUMENTATION AGAINST THIS POSITION. WHILE RECOGNIZING US CONCERNS OVER THE SIXTH FLEET IN THE MED, ROTH SAID HE THOUGHT TYCEPT REALITY OF INDEPENDENT BANGLADESH. IN RECOUNTING THIS TO AMBASSADOR, MEHTA ADDED ASIDE THAT RECENT BANGLADESH ELECTIONS SHOULD OBLIGE EVEN GOWON TO ADMIT COUNTRY' S EXISTENCE.

3. COMMENT: PROPOSED ARIKPO VISIT TO CHINA SEEMS LOGICAL NEXT STEP IN DEVELOPMENT OF INCREASINGLY CORDIAL FMG- PRC RELATIONS, BUT AT PRESENT STAGE WE WOULD EXPECT TRIP TO BE ESSENTIALLY CREMONIAL. TRAVELS ON SUBCONTINENT MORE INTERESTING IN TERMS EVOLUTION FMG POLICY. IF PLANNED VISITS OCCUR, THEY WILL MARK MAJOR STEP BY NIGERIANS AWAY FROM WHAT HAS BEEN BASICALLY PRO- PAKISTANI STANCE INSPIRED BY FMG' S OWN MEMORIES OF BIAFRAN SECESSION. REINHARDT

CONFIDENTIAL

ADP000
SECRET

PAGE 01 BONN 04548 03 OF 03 281829 Z

53
ACTION EUR-25

INFO OCT-01 EURE-00 CIAE-00 PM-09 INR-09 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 MBFR-03

SAJ-01 IO-12 ADP-00 OIC-04 AEC-11 AECE-00 ACDA-19

OMB-01 TRSE-00 INRE-00 H-02 NSC-10 SS-14 RSR-01 /153 W
----- 045161

P R 281808 Z MAR 73
FM AMEMBASSY BONN
TO SECSTATE WASHDC PRIORITY 4154
SECDEF WASHDC PRIORITY
INFO AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY BRUSSELS
AMEMBASSY COPENHAGEN
AMEMBASSY THE HAGUE
AMEMBASSY HELSINKI
AMEMBASSY LISBON
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY MOSCOW

AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY REYKJAVIK
AMEMBASSY ROME
AMEMBASSY VIENNA
USMISSION NATO BRUSSELS
USMISSION GENEVA
USDEL SALT
USMISSION BERLIN
USNMR SHAPE BRUSSELS

S E C R E T SECTION 03 OF 03 BONN 04548

FREEZE ON EUROPEAN FORCE LEVELS AND PROSPECTS FOR
SECRET

SECRET

PAGE 02 BONN 04548 03 OF 03 281829 Z

SOME BUNDESWEHR REDUCTIONS IN AN MBFR- II THAT WOULD FOLLOW AS PART OF THE INTEGRATED NEGOTIATING PROCESS. FOR THAT REASON, US READINESS TO COOPERATE IN ACCOMMODATING GERMAN POLITICAL PRESSURES BY SUPPORTING A FLEXIBLY PHASED INTEGRATED NEGOTIATING PROCESS AND ALLIED WISHES FOR CONSTRAINTS WOULD BE ESSENTIAL TO MAINTENANCE OF THE CURRENT FRG POSITION ON STATIONED/ INDIGENOUS FORCE CUTS.

7. TIMMING: IT IS ROTH' S IMPRESSION THAT US OFFICIALS BY AND LARGE INTELLECTUALLY ACCEPT THE ABOVE ANALYSIS. BUT THE MAJOR AND WORRISOME QUESTION IS WHETHER PERCEIVED CONGRESSIONAL PRESSURES MIGHT LEAD THE USG TO SO ACCELERATE ITS TIMETABLE FOR INITIAL MBFR REDUCTIONS THAT THE AGREEMENT WILL BE A " SYMBO ARRIVAL. I WILL BE CONTACTING DR. KARAEV IN A SEPARATE LETTER.

5. I HOPE THAT THE CHANGE IN DATE OF THE MEETING MEETS WITH YOUR APPROVAL. PLEASE CONTACT ME WHEN YOU KNOW THE EXACT DETAILS OF YOUR ARRIVAL IN THE U. S., SO THAT WE MAY HAVE SOMEONE MEET YOU AT THE AIRPORT. I LOOK FORWARD TO SEEING YOU AT OUR MAY MEETING. SINCERELY, S. A. WALLACE, CAPT., USCG, CHIEF, MARINE ENVIRONMENTAL PROTECTION DIVISION, U. S. COAST GUARD HEADQUARTERS, WASH. D. C." ROGERS

UNCLASSIFIED

*** Current Handling Restrictions *** n/a

*** Current Classification *** SECRET

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts:
Control Number: n/a
Copy: SINGLE
Draft Date: 28 MAR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973BONN04548
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: XGDS-1
Errors: n/a
Film Number: n/a
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730339/aaaaiys.tel
Line Count: 384
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 01 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <01-Aug-2001 by willialc>; APPROVED <07-Sep-2001 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> jms 980102
Subject: MBFR: VISIT OF FRG DISARMAMENT COMMISSIONER TO WASHINGTON
TAGS: PARM, PFOR, GW, NATO
To: ANKARA
ATHENS
BRUSSELS
COPENHAGEN
EUR
HELSINKI
SECSTATE WASHDC

THE HAGUE

WASHDC

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005